

Shropshire Council
Legal and Democratic Services
Shirehall
Abbey Foregate
Shrewsbury
SY2 6ND

Date: 18th February 2022

**Committee:
Health & Adult Social Care Overview and Scrutiny Committee**

Date: Monday, 28 February 2022
Time: 10.00 am
Venue: Shrewsbury/Oswestry Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire, SY2 6ND

You are requested to attend the above meeting. The Agenda is attached

There will be some access to the meeting room for members of the press and public, but this will be limited for health and safety reasons. If you wish to attend the meeting please email democracy@shropshire.gov.uk to check that a seat will be available for you.

Members of the public will be able to access the live stream of the meeting by clicking on this link:

<https://shropshire.gov.uk/HealthandAdultSocialCareOverviewandScrutinyCommittee28February2022>

Tim Collard Interim Assistant Director – Legal and Democratic Services

Members of Health & Adult Social Care Overview and Scrutiny Committee

Nicholas Bardsley	Tracey Huffer
Steve Charmley	Heather Kidd
Gerald Dakin	David Minnery
Geoff Elnor	Chris Schofield
Kate Halliday	Dan Thomas

Your Committee Officer is:

Ashley Kendrick Democratic Services Officer
Tel: 01743 250893
Email: ashley.kendrick@shropshire.gov.uk

AGENDA

1 Apologies for Absence

To receive apologies for absence.

2 Election of Vice Chairman

To elect a Vice Chairman for the remainder of the Municipal Year

3 Minutes

To approve as a correct record the minutes of the previous meeting held on 22nd November 2021.

4 Disclosable Interests

Members are reminded that they must declare their disclosable pecuniary interests and other registrable or non-registrable interests in any matter being considered at the meeting as set out in Appendix B of the Members' Code of Conduct and consider if they should leave the room prior to the item being considered. Further advice can be sought from the Monitoring Officer in advance of the meeting

5 Public Question Time

To receive any questions, statements or petitions from the public, notice of which has been given in accordance with Procedure Rule 14. Deadline for notification is not later than 10AM Thursday 24th February 2022.

6 Members Question Time

To receive any questions from members of the council. Deadline for notification is no later than 5PM on Wednesday 23rd February 2022.

7 Health in All Policies (Pages 1 - 12)

Report from Rachel Robinson, Director of Public Health

Contact – 01743 252003

8 Work Programme (Pages 13 - 20)

Report of the Scrutiny Officer is attached

Contact: Danial Webb (Tel: 01743 258509)

9 Date of Next Meeting

To note that the next meeting of the Health and Adult Social Care Overview and Scrutiny Committee will be held at 10am on Monday 28th March 2022.

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Committee and Date

Health and Adult Social Care
Overview and Scrutiny

Item

Public

Health in All Policies

Responsible Officer Rachel Robinson, Director of Public Health
e-mail: Rachel.Robinson@shropshire.gov.uk Tel: 01743 252003

1. Synopsis

Health in All Policies was adopted as an approach to embed health into policy and strategy in Shropshire Council in February 2020. This paper updates Health and Adult Social Care Overview and Scrutiny Committee on the progress on Health in All Policies implementation.

Review a proposed timetable of work to scrutinise how Shropshire Council embeds health priorities within all of its services.

2. Executive Summary

- 2.1. In February 2020 Shropshire Cabinet approved a Health in All Policies Approach to embedding health in Shropshire Council policy and strategy.
- 2.2. In February 2020 Cabinet approved the following:
 - The adoption of the Health and Wellbeing in All Policies approach by Shropshire Council
 - That phased “roll out” approach is taken to implementing the policy, focusing first on the Public Health Grant Substitutions and the “Healthy Environment” Strategic Priority
 - That the Health and Wellbeing in All Policies approach is underpinned by a Health Impact Assessment process that includes a including a box into the Cabinet report and is supported with training and awareness raising.
- 2.3. Health in All Policies (HiAP) has been defined by the World Health Organisation as an approach to public policies across sectors that systematically takes into account the health and wellbeing implications of decisions, seeks synergies between organisational policies and strategies, and avoids harmful health impacts to improve population health and reduce health inequalities. Health in All Policies supports Shropshire Councils new draft vision to ensure our people

live the best life through healthy people, healthy economy, healthy environment, and a healthy organisation

- 2.4. The roll out of Health in All Policies was delayed by agreement due to the pandemic. The approach was re-initiated in July 2021.
- 2.5. This paper updates Health and Adult Social Care Overview and Scrutiny Committee on the progress on Health in All Policies implementation.
- 2.6. In 2021-22 the following progress was made:

Delivered or in process	Action	Date
Training	Training: Deliver Health in All Policies training, specifically Health Impact Assessment training with Welsh Health Impact Assessment Support Unit	Process commissioned and being delivered between Nov 2021 – April 2022
Health in All Policies Screening tool	Introduction of a screening tool: ESHA – Equality, Social Inclusion and Health Impact Assessment	Introduced 1 st Dec 2021
Health Impact Assessment	Full Health Impact Assessment: Health impact Assessment – Local Transport Plan 4	Process initiated – first draft 8 th February 2022
Web presence	Webpage: Intranet web page development Health in All Policies https://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/how-do-we-address-health-in-all-policies-hiap/	Complete
Substitutions	The process works alongside public health advocacy and health in all (HiAP) in local policies, to tackle the wider determinants of health and ensure that wellbeing is embedded in Shropshire Council services to achieve improved public health outcomes at scale.	Ongoing. Reviewed by Committee in September 2021

In 2022-23 the following is planned:

Planned delivery	Action	Date
Forward plan	Forward Plan: Development of a forward plan to identify developing strategy and policy	February 2022
Training	Training: Development and delivery of Health in All Policies training, essential training (to be agreed), Leap into Learning. Development of members training	April 2022
Integrated Impact Assessment	Joint working with the Integrated Care System to develop an Integrated Impact Assessment	On going
Communications	Engagement with Members and Officers	On going
Evaluation and review	Embed evaluation and review into the HiAP process	On going

3. Recommendations

- 3.1. The committee note the progress to date and reviews the proposed programme of work on how Shropshire Council embeds health priorities across its services and policies.
- 3.2. The committee request services that are embedding health in all policies to demonstrate how this is being delivered, through presentation at Health and Adult Social Care Overview and Scrutiny.
- 3.3. That Health and Adult Social Care Overview and Scrutiny continue to review the health in all policy processes.

REPORT

4. Risk Assessment and Opportunities Appraisal

This paper addresses how the impact of health is being embedded in a Shropshire Council policies and strategies. The focus of this paper is health.

- 4.1. **Children and vulnerable adults** the Equality Inclusion and Health impact assessment that has been introduced as an output of this initiative supports the inclusion of health outcomes for all. Through the health impact assessment process, a risk assessment process is undertaken. In that risk assessment **children and Vulnerable adults, human rights, equalities, communities – rural and urban, and other needs** are addressed. The is to remove any unintended negative health consequences of the policy / strategy.

5. Financial Implications

- 5.1 A World Health Organisation analysis of Health in All Policies found it is a cost-effective intervention¹. Health in All Policies is a transformative process that requires interorganisational and intersectoral working; staff with a skill set and knowledge to implement the principles of Health in All Policies.
- 5.2 The return on investment is dependent on the intervention, return on investment for return to employment is approximately £3.00 for every £1.00 spent; return on investment for social care, reduction in social isolation £3.75 for every £1.00 spent; and the benefit of getting one more child walking to school could be up to £768².
- 5.3 Resources required to implement Health in All Policies are expertise, leadership, project management, staff training, skills and knowledge, governance.

6. Climate Change Appraisal

- 6.1. Health in All Policies aims to identify positive and negative impacts of proposed policy and strategy interventions to be adopted by Shropshire Council. Potential negative health impacts of climate change will be identified and mitigations, based on data and evidence, will be recommended to council. This work will be undertaken in collaboration with Shropshire Council climate change team.
- 6.2. The Health in All Policies activity supports the work of the 'Climate Change Working Group' to prepare a joint 'Green Plan' or Climate Strategy for the whole ICS system, building on existing good practice by the two local authorities.

7. Background

- 7.1. In March 2020 Shropshire Council Cabinet approved a Health in All Policies Approachⁱⁱ to embedding health in Shropshire Council policy and strategy. Health in All Policies supports the draft priorities of Shropshire Council, that is, healthy people, healthy economy, healthy environment, and healthy organisation.
- 7.2. Health in All Policies (HiAP) has been defined by the World Health Organisation as an approach to public policies across sectors that systematically takes into account the health and wellbeing implications of decisions, seeks synergies between organisational policies and strategies, and avoids harmful health impacts to improve population health and reduce health inequalities.
- 7.3. This paper updates Health and Adult Social Care Overview and Scrutiny Committee on the progress on Health in All Policies implementation between September 2021 and February 2022 and uses the work around the Transport Health Impact Assessment to outline the training, process being followed and impact of the approach.
- 7.4. The Health in All Policies approach is underpinned by Health Impact Assessment. Health Impact Assessment is split into 5 stages, the first of which is screening a policy or strategy.

Stage 1: Screening – determining whether or not a Health Impact Assessment is necessary. A HIA will not be required for every policy or programme. The ESHIA has been developed to introduce the screening process, see 7.5.

Stage 2: Identifying health impacts – developing a long list of impacts on the health of the population

Stage 3: Identifying impacts with important health outcomes – determining whether impacts are universal: affect some community groups disproportionately; are permanent or reversible; are short, medium, or long-term; could be publicly sensitive; or could have cumulative and combined effects.

Stage 4: Quantifying or describing important health impacts – reaching a qualitative and / or quantitative judgement about the important health impacts and their potential costs and benefits.

Stage 5: Recommendations to achieve most health gains – setting out how the policy or project could be amended to maximise health benefits and reduce health inequalities

- 7.5. In 2021 the introduction of Health in All Policies was progressed. The details of the actions taken to date and planned are in 7.6. In sections 7.9 to 7.15 the health impact assessment of the Local Transport Plan 4 is also outlined and discussed.
- 7.6. In 2021-22 the following progress was made:

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Training	Training: Deliver Health in All Policies training, specifically Health Impact Assessment training with Welsh Health Impact Assessment Support Unit	Process commissioned and being delivered between Nov 2021 – April 2022
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Substitutions	The process works alongside public health advocacy and health in all (HiAP) in local policies, to tackle the wider determinants of health and ensure that wellbeing is embedded in Shropshire Council services to achieve improved public health outcomes at scale.	Ongoing. Reviewed by Committee in September 2021

In 2022-23 the following is planned:

Planned delivery	Action	Date
Forward plan	Forward Plan: Development of a forward plan to identify developing strategy and policy	February 2022
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	essential training (to be agreed), Leap into Learning. Development of members training	
Integrated Impact Assessment	Joint working with the Integrated Care System to develop an Integrated Impact Assessment	On going
Communications	Engagement with Members and Officers	On going
Evaluation and review	Embed evaluation and review into the HiAP process	On going

- 7.7. ESHIA – Equality, Social Inclusion and Health Impact Assessment: The Health in All Policies Approach requires health screening of each policy or strategy prior to identify the health impacts. This approach ensures that any negative health impacts are identified and mitigated prior to approval and any positive impacts are considered. This screening must take place before the strategy or policy is presented to committee for approval in the same way that equality and social inclusion impact assessment is applied. For this reason, a decision was to combine the equality and social impact assessment screening process with the health screening process. The combined screening document is the ESHIA - Equality, Social Inclusion and Health Impact Assessment. The ESHIA to screen council papers was launched on 1st December 2021.
- 7.8. Health in All Policies Training – Health Impact Assessment (HIA). When the ESHIA screening process identifies that a policy or strategy may have significant negative health impacts a full Health Impact Assessment is indicated. The Welsh Health Impact Assessment Support Unit are a World Health Organisation Collaborating Centre and have been commissioned to provide in-depth health impact assessment training and support to the Public Health Team and Officers in Shropshire Council.
- 7.9. Health Impact Assessment – Local Transport Plan 4: In September 2021 an ESHIA screening process indicated that a full HIA was necessary to mitigate any health risks linked to the Local Transport Plan 4. A full HIA process is being delivered. The project started in October 2021 and is due to deliver the HIA which will be completed post consultation. The delivery will be before end of April 2022.

7.10. The HIA on the Local Transport Plan 4 will not sit in isolation, it will be fundamental, and consider its relationship to health and:

- Local Plan
- Bus Service Improvement Plan (if approved by government)
- Local Cycling and Walking Infrastructure Plan (LCWIP)
- Big Town Plan / Oswestry movement Strategy
- Climate Strategy
- Health inequalities

7.11. A rapid review of health and transport and sustainable identified that transport policy can support good health because it:

- Supports, safe community friendly streets and spaces
- Is accessible and efficient for everyone
- Minimises harmful impacts on the environment
- Enables walking, cycling and public transport use

7.12. The Shropshire HIA will enable the county to mitigate poor health outcomes:

- Physical inactivity
- Impacts of poor air quality - respiratory disease, lung cancer and heart disease and stroke. Air pollution is also associated with neurological disorders, asthma, diabetes, and obesity
- Impacts of noise pollution - premature death, cardiovascular disease, cognitive impairment, sleep disturbance, hypertension, mental health disorders, stress, and annoyance
- Road traffic injuries – walking, cycling, riding or in a vehicle

7.13. The Shropshire HIA will enable the county to embrace interventions that support:

- Active travel
- Healthy weight
- Improved physical health including respiratory disease, cardiovascular disease
- Reduced road traffic injuries

7.14. Shropshire Draft Health & Wellbeing Strategy Refresh (2021):

Vision: 'For Shropshire people to be the healthiest and most fulfilled in England'

The strategic priorities are:

- Joined up working
- Improving population health: through reducing ill health, and through prevention measures
- Working with and building strong and vibrant communities

- Reduce inequalities: by helping give everyone a fair chance to live their life well; particularly supporting people with gaining employment and improving access to healthcare services

There are several key priorities identified in the strategy related to **transport policy**:

- **Reducing obesity levels**: through promoting increased physical activity, such as walking or cycling, which can reduce health risks associated with type 2 diabetes, heart disease, some cancers, and support improved mental health
- **Reducing number of people killed and seriously injured on roads**: particularly in rural areas
- **Improving air quality**: such as through reducing traffic related pollution, thus reducing the risk of heart disease, cancers, and supporting vulnerable children with heart and lung conditions

7.15. The Health Impact Assessment of the Shropshire LTP4 will “assess and improve the health impact of planned interventions in the Local Transport Plan in the short, medium, and long term, on the future health of the population of Shropshire.”

7.16. Health in All Policies Training – Leap into Learning: To ensure that all Officers have the necessary knowledge and skills to apply the ESHIA screening tool an Officer training module is being developed. The module will be available on Leap into Learning Before April 30th, 2022. A module on Health in All Policies will be developed. In addition to the ESHIA training, this module will provide background knowledge on the Health in All Policies approach.

7.17. In addition to putting in place a Health in All Policies approach internally in Shropshire Council, the Wider Determinants Team have been working across the Integrated Care System. Working with a cross system multidisciplinary team we are working toward developing a Shropshire Integrated Impact Assessment Tool. The Integrated Impact Assessment Tool encompasses the following elements:

- Social Inclusion
- Equality - across the 9 protected characteristics and also e.g., deprivation, carers, dementia, refugees (we need a mechanism to determine which other characteristics are relevant to a project)
- Health Inequalities (as part of broader Health and Wellbeing)
- Quality (including clinical effectiveness, patient safety and user experience)
- Climate Change

The work is on-going, and we will continue to provide updates.

7.18 Finally, the Wider Determinants team will use a forward plan developed through discussion to inform the future direction of the Health in All Policies Approach to embed health in Shropshire Council policy and strategy. Health in All Policies and

to support the revised vision and draft priorities of Shropshire Council of **Healthy People, Healthy Economy, Healthy Environment, and Healthy Organisation.**

7.19 To date the focus has been embedding health in the Local Transport Plan. Transport planning colleagues have been involved with the health impact assessment process.

7.20 We suggest that Scrutiny call in service teams to demonstrate how health is being embedded in strategy and policy for the benefit of the population of Shropshire. This will be brought to a future Scrutiny Committee for review and for Scrutiny to consider if the ambition of health in all approach, is embedded across the Council's services and policies.

8. Conclusions

8.1. Health in All Policies, as approved by Shropshire Council Cabinet, is being embedded in the operations of Shropshire Council.

8.2.1 The Health in All Policies approach supports the revised vision and draft priorities of Shropshire Council of **Healthy People, Healthy Economy, Healthy Environment, and Healthy Organisation.**

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)
Cabinet Member (Portfolio Holder) Mr Simon P. Jones
Local Member
Appendices None

ⁱ <http://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/what-is-health-in-all-policies-hiap/>

ii <http://staff.shropshire.gov.uk/policies-and-guidance/health-in-all-policies-hiap/what-is-health-in-all-policies-hiap/>

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**Health and Adult Social
Care Overview and
Scrutiny Committee**

28 February 2022

Item

Public

Health and Adult Social Care Overview and Scrutiny Committee Work Programme

Responsible officer

Danial Webb, scrutiny officer
danial.webb@shropshire.gov.uk
[01743 258509](tel:01743258509)

1.0 Summary

1.1 This paper presents the Place Overview Committee's proposed work programme for the 2021-2022 municipal year.

2.0 Recommendations

2.1 Committee members to:

- agree the proposed committee work programme attached as **appendix 1**.
- suggest changes to the committee work programme and
- recommend other topics to consider.

3.0 Background

3.1 The work programme provides the opportunity for the committee to plan its work for the next twelve months. In planning its work, it should aim to produce a programme that features a combination of:

- scrutiny of council priorities, through its corporate plan (The Shropshire Plan)
- forthcoming policy proposals, as listed in the Forward Plan and from discussions with officers and administration members.
- community priorities that the public bring to the attention of elected members.
- priorities for action resulting from the council's financial and capital strategies.
- the work of our partners, for example the Marches Local Enterprise partnership or
- following up on previous recommendations from the committee.

3.2 Shropshire Council's overarching corporate plan, The Shropshire Plan, is currently in draft stage and has yet to be approved by Council. The Plan, when approved, will contain:

- Corporate priorities which the Place directorate will be responsible for delivering;

- Plans and policies which together will deliver the priorities of the corporate plan; and
- A suite of performance management information that will allow elected members to scrutinise both the delivery of plans and policies, but also to determine whether those plans and policies had resulted in the expected change in performance.

List of background papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

None

Cabinet Member (Portfolio Holder)

All

Local Member

All

Appendices

Overview and scrutiny work programme

Appendix 1

Overview and Scrutiny work programme for municipal year 2021-2022

Health and Adult Social Care Overview and Scrutiny Committee

Topic	Objectives	Participants	Information required	Date
Joint Strategic Needs Assessment (JSNA)	<ul style="list-style-type: none">• Scrutinise progress in delivering the joint strategic needs assessment• Engagement with public and elected members• Data sharing with health partners• SEND JSNA	Director of Public Health	<ul style="list-style-type: none">• Progress report in delivering the JSNA	12 July 2021
Social Prescribing	<ul style="list-style-type: none">• Ensure social prescribing for adults is embedded in community and health settings.• Scrutinise launch of social for children and young people• Understand the role of early help and family support in supporting social prescribing• Scrutinise impact of work to date.	Head of Service - Joint Partnerships	<ul style="list-style-type: none">• Outline of aims of social prescribing• Details on prescribing currently offered• Performance indicators chosen to measure effectiveness of prescribing (IMPACT)• Details on joint working• Examples of successful working	12 July 2021

Health and Adult Social Care Overview and Scrutiny Committee

Topic	Objectives	Participants	Information required	Date
Briefing <i>Supported living for adults with a learning disability</i>	<ul style="list-style-type: none"> • Understand how Shropshire Council maximises independence for people, either with severe and enduring mental health problems or with a learning disability, through supported living and assistive technology • Scrutinise the new framework for supported living and receive a briefing on Care Cubed. 	Service Manager – Commissioning and Governance		5 Aug 2021
Briefing <i>Maintaining independence in the community</i>	<ul style="list-style-type: none"> • Examine the role of the disabled facility grant, assistive technology, equipment and adaptations in maintaining independence. 	Head of Housing, resettlement and independent living		24 Aug 2021
Independent living	<ul style="list-style-type: none"> • Scrutiny arising from briefings in July and August. <ul style="list-style-type: none"> ○ How does Shropshire Council maximise independent living through supported living and assistive technology? 	Executive Director Adult Services		13 Sep 2021

Health and Adult Social Care Overview and Scrutiny Committee

Topic	Objectives	Participants	Information required	Date
Review of 111 services	<ul style="list-style-type: none"> Scrutinise the impact of the change in developing 111 non-emergency services in Shropshire as a gateway to emergency departments and urgent care centres 	Shropshire Integrated Care System	<ul style="list-style-type: none"> Outline of new arrangements Calls handled since service went live Call response rates Impact on waiting times and patient volumes in departments and centres 	13 Sep 2021
Briefing <i>Community support options in adult social care</i>	<ul style="list-style-type: none"> Overview of the support offered in the community to enable people to stay at home, such as domiciliary care. 	Shropshire Council service managers		26 Oct 2021
New Direct Payments Policy	<ul style="list-style-type: none"> Overview of new direct payments policy Scrutinise performance of payments delivery and impact of new policy 	Service Managers for operations and long-term support	<ul style="list-style-type: none"> Overview of payments policy 	22 Nov 2021

Health and Adult Social Care Overview and Scrutiny Committee

Topic	Objectives	Participants	Information required	Date
Health in all policies	<ul style="list-style-type: none"> Review a proposed timetable of work to scrutinise how Shropshire Council embeds health priorities within all of its services. 	Director of Public Health	<ul style="list-style-type: none"> Proposed work programme 	28 Feb 2022
Briefing <i>Joint commissioning</i>	<ul style="list-style-type: none"> Overview of joint commissioning with Telford and Wrekin Council and the clinical commissioning group. 	Assistant Director, Joint Commissioning		TBA March 2022
Winter plan	<ul style="list-style-type: none"> Review the lessons learned from the 2020-2021 and 2021-2022 adult social care winter plan. Scrutinise any action plan proposed for the following winter 	Assistant Director, Joint Commissioning	<ul style="list-style-type: none"> Winter plan 2021-2022 Lessons learned log Action plan for 2022-2023 	28 March 2022
Joint commissioning	<ul style="list-style-type: none"> Scrutinise arrangements for joint commissioning with Telford and Wrekin Council and the clinical commissioning group. 	Assistant Director, Joint Commissioning	Advance briefing in March 2022	28 March 2022

Health and Adult Social Care Overview and Scrutiny Committee

Topic	Objectives	Participants	Information required	Date
Patient Transport Claire Parker	<ul style="list-style-type: none"> Scrutinise effectiveness of the clinical commissioning group's patient transport services contract, which began in October 2020. 	Clinical Commissioning Group	TBC	28 Mar 2022
GP surgery commissioning Claire Parker	<ul style="list-style-type: none"> Scrutinise current model of commissioning and understand its impact across Shropshire. 	Clinical Commissioning Group	<ul style="list-style-type: none"> Current GP surgery commissions likely to be recommissioned in the next few years. Details of commissioning process used 	28 Mar 2022

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